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## Cheshire West and Chester Council Local Area Agreement – Target Refresh

Dear Ian,

Please find included in this document the council's list of designated 2010/11 Local Area Agreement indicators. This list incorporates the proposed changes to baselines, 2009/10 and 2010/11 targets, where appropriate, to the following National Indicators:

- NI 4 The percentage of people who feel they can influence decisions in their locality
- NI 21 Dealing with local concerns about anti-social behaviour and crime by the local councils and police
- NI 153: Working age people claiming out of work benefits in the worst performing neighbourhoods
- NI 154: Net additional homes provided and
- NI 171: New business registration rate

Further information on the reasoning for these changes is summarised on the following pages. More detailed evidence supporting the proposals to amend the targets for NIs 153 and 154 has already been submitted to Government Office North West (GONW). Target renegotiation for NI 171 was undertaken with Paul Pinnington (GONW) by email and telephone. There is therefore no intention to reproduce, in its entirety, that evidence in this document.

Please contact me if you require any further information.

Yours sincerely,

Mark Blunsum  
Performance Manager  
Cheshire West and Chester Council



## Cheshire West and Chester Council

### Summary of evidence to support target renegotiation for NIs 153, 154 and 171

#### Introduction

Cheshire West and Chester Council has taken up the opportunity provided by the government to renegotiate a number of its Local Area Agreement (LAA) targets that have, in the council's and partners view, been deleteriously impacted by the economic downturn. After consultation with GONW, the council is requesting the following amendments to five LAA indicators:

National Indicator	Existing agreement	Proposed amendment(s)
NI 4 The percentage of people who feel they can influence decisions in their locality	Baseline: 26.7%	Baseline: 26.9%
NI 21 Dealing with local concerns about anti-social behaviour and crime by the local councils and police	Baseline: 26.7%	Baseline: 26.5%
NI 153: Working age people claiming out of work benefits in the worst performing neighbourhoods	2010/11 target: 29%	2010/11 target: to maintain a gap of 2.6% between Cheshire West and Chester and the North West Region average
NI 154: Net additional homes provided	2009/10 target: 1,217 2010/11 target: 1,317	2009/10 target: 704 2010/11 target: 674
NI 171: New business registration rate	Baseline: 109.8% 2009/10 target: 110.6% 2010/11 target: 111.0%	Baseline: 109.5% (2005 to 2007 average) 2009/10 target: 105.0% 2010/11 target: 108.5%

The baseline changes to NIs 4 and 21 are due to the Audit Commission publishing revised 2008 Place Survey results in September 2009. The 2009/10 and 2010/11 LAA targets for these NIs remain unchanged.

The following paragraphs summarise the reasoning for the request for target renegotiation for the following LAA indicators.

- NI 153: Working age people claiming out of work benefits in the worst performing neighbourhoods
- NI 154: Net additional homes provided and
- NI 171: New business registration rate

### **NI 153: Working age people claiming out of work benefits in the worst performing neighbour**

The evidence submitted to GONW proposed a 2010/11 target for NI 153 that Cheshire West and Chester will maintain a gap of 2.6% between its performance and the average for the North West Region. The NI 153 tool produced by Government Office London was used as the basis for setting this target. This showed that at 2009/10 Quarter 2, the gap between this councils' result and the average result for the North West Region was 2.6%.

The council believes this is a challenging target for the following reasons:

- The latest NI 153 results (2009/10 Quarter 3) suggest that the gap in performance between Cheshire West and Chester Council and the North West Region average might be narrowing.
- After decreasing in the run-up to Christmas 2009, JSA claimant volumes are increasing and have increased significantly since Summer 2008 - 70% in the NI 153 lower level super output areas (LLSOAs) between May 2008 and May 2009 (NI 153 target setting baseline).
- The trend in the number of job vacancies becoming available within the borough is deteriorating.
- The economic forecast for the short to medium term demonstrates the challenges the council and its partners face in providing new employment opportunities for the residents of the borough, particularly those who live in the 15 NI 153 LLSOA areas.

### **NI 154: Net additional homes provided**

The evidence submitted to GONW proposed a reduction in the 2009/10 target for this NI from 1,217 to 704 and for the 2010/11 target a reduction from 1,317 to 674. The baseline remained unchanged.

The targets for 2009/10 and 2010/11 reflect the impact of depressed housing market conditions brought about by the recession. A desk based assessment has been undertaken of all sites that are either under construction or have a planning permission but have not yet started. Extremely tough economic conditions have meant that sites have simply not come forward and where sites have been under construction, the rate of housing completions has slowed.

The situation in Cheshire West and Chester has been exaggerated by the restrictions in place, until relatively recently, on the release of housing land in the light of RSS2003 and the Structure Plan 2005. This has stemmed the supply of sites with planning permission. It was perhaps most evident in the former Vale Royal Borough Council area which had to strictly limit housing provision in its 2006 Local Plan to a few large allocations. In 2004 it imposed a moratorium on the release of windfall housing sites. There has now been a marked policy shift to a regime that is more positive towards housing development, but unfortunately this has been undermined by difficult economic conditions.

The council is optimistic that the level of housing completions will rise looking ahead beyond 2010/11. There are signs that housebuilders are looking to move forward schemes. For example, the development consortium for the Winnington Urban Village, Northwich (looking to develop  $\approx$  1,200 homes) has indicated that it wants to progress a reserved matters/detailed application in the new year with a view to making a start on site

in the next 18 months. There are ongoing discussions with the Wincham Urban Village, Northwich consortium (looking to develop  $\approx$  1,000 homes) which has indicated that it wishes to progress a planning application in the next six months. The council is also expecting a revised application in the new year for the Middlewich Road site, Northwich from a housebuilder keen to take forward a first phase of that site for circa 200 dwellings. Planning applications are also under consideration for the residential redevelopment of two parcels of land (circa 100 dwellings) within the area covered by the draft Winsford Waterfront Development Brief. These are a few of many examples where developers now appear to be gearing up for development again. Although our informal discussions with a number of housebuilders suggest that they do intend to increase development activity they are emphasising that councils need to be realistic about the level of community benefits and affordable housing that can be achieved currently.

### **NI 171: New business registration rate**

The LAA indicator compares this council's NI 171 result with the average for the North West Region. The councils' result for this LAA indicator for 2008 showed a 9% decrease on 2007 (113.4% to 103.2%). The 2008 result was both below the LAA 2009/10 target of 110.6% and the 2010/11 target of 111.0%. Information contained in the council's economic recession action plan ([http://www.westcheshiretogether.org.uk/lsp/lsp\\_events/lsp\\_29th\\_october\\_2009.aspx](http://www.westcheshiretogether.org.uk/lsp/lsp_events/lsp_29th_october_2009.aspx), agenda item 8) and a short term economic forecast for 2009-12 published by the North West Development Agency (<http://www.nwriu.co.uk/aboutus/111.aspx>, Autumn 2009 report) suggest that recovery from the current economic downturn will be slow.

GONW has recommended the following approach to the changes in the baseline, 2009/10 and 2010/11 targets for NI 171:

- Baseline to be equal to the average of the council's results for 2005 to 2007  
(105.9%+109.0%+113.4%)/3 = 109.5%
- 2009/10 milestone (target) = 105.0%
- 2010/11 target = 108.5%, equal to the average of the council's results for 2006 to 2008 (109.0%+113.4%+103.2%)/3

Both the 2009/10 milestone and 2010/11 target have been set by GONW on the basis that the focus should be on improvement from the 2008 result of 103.2%.

# CHESHIRE WEST AND CHESTER LAA 2009 – 2011: Designated Improvement Targets

March 2010

Revisions made to LAA Priorities 1: NI 4 (page 1), 5: NI 21 (page 2), 24: NI 153 (page 9), 25: NI 154 (page 9) and 31: NI 171 (page 10)

Changes to baselines, 2009/10 and 2010/11 LAA improvement targets appear in red

Priority	National Indicator	Area	Baseline	LAA Improvement Target		Lead Partner	Contributory Partner	Thematic Partnership
				2009/10	2010/11			
1. Stronger Communities	NI 4 % of people who feel they can influence decisions in the locality	<b>West</b>	<b>26.90%</b>	28.00%	31.00%	Cheshire West and Chester Council	Cheshire Constabulary; Cheshire Police Authority; NHS Western Cheshire; Environment Agency; Cheshire Fire & Rescue Service; Mid Cheshire Hospitals NHS Foundation Trust	Safer & Stronger Communities
2. Stronger Communities	NI 8 Adult participation in sport and active recreation	<b>West</b>	23.79%	26.79%	27.79%	Cheshire West and Chester Council	Sport England; NHS Western Cheshire; Cheshire Fire & Rescue Service	Health & Well-being
3. Safer Communities	NI 18 Adult re-offending rates for those under probation supervision	<b>West</b>	0%	-5.18%	-10.35%	Cheshire Probation Service	Cheshire Constabulary; Cheshire Police Authority; NHS Western Cheshire; Cheshire Fire & Rescue Service	Safer & Stronger Communities

Priority	National Indicator	Area	Baseline	LAA Improvement Target		Lead Partner	Contributory Partner	Thematic Partnership
				2009/10	2010/11			
4. Safer Communities	NI 20 Assault with injury crime rate	<b>West</b>	Recorded Assault with Less Serious Injury rate per 1,000 population in 2008/09 (based on mid-2007 population estimates) - to be finalised in June 2009. Please note the 2010/11 figure will be calculated using mid-2009 population estimates.	-4% reduction from baseline	-7.5% reduction from baseline	Cheshire Constabulary; Cheshire Police Authority	Cheshire Youth Offending Team; NHS Western Cheshire; Cheshire Probation Service; Cheshire Fire & Rescue Service; Mid Cheshire Hospitals NHS Foundation Trust	Safer & Stronger Communities
5. Safer Communities	NI 21 Dealing with local concerns about anti-social behaviour and crime by the local councils and police	<b>West</b>	<b>26.5%</b>	28.70%	36.70%	Cheshire West and Chester Council	Cheshire Constabulary; Cheshire Police Authority; Cheshire Youth Offending Team; NHS Western Cheshire; Cheshire Probation Service; Cheshire Fire & Rescue Service	Safer & Stronger Communities

Priority	National Indicator	Area	Baseline	LAA Improvement Target		Lead Partner	Contributory Partner	Thematic Partnership
				2009/10	2010/11			
6. Safer Communities	NI 30 Re-offending rate of prolific and priority offenders	<b>West</b>	<p>For 2008/09 (April 07 – March 08 = Y)</p> <p>For 2009/10 (Oct 07 to Sept 08 =Y)</p> <p>For 2010/11 (baseline year to be confirmed)</p>	16% reduction in offences from 289 baseline (no more than 243 offences)	The target will be arrived at by applying the common ratio of 1.10 to the performance ceiling % target identified after the cohort has been refreshed	Cheshire Probation Service	Cheshire Constabulary; Cheshire Police Authority; Cheshire Youth Offending Team; NHS Western Cheshire; Cheshire Fire & Rescue Service	Safer & Stronger Communities
7. Safer Communities	NI 32 Repeat incidents of domestic violence	<b>West</b>	(2008/09) 31.00%	25.00%	23.00%	Cheshire West and Chester Council	Cheshire Constabulary; Cheshire Police Authority; NHS Western Cheshire; Cheshire Probation Service; Cheshire Fire & Rescue Service; Cheshire West and Chester Council	Safer & Stronger Communities

Priority	National Indicator	Area	Baseline	LAA Improvement Target		Lead Partner	Contributory Partner	Thematic Partnership
				2009/10	2010/11			
8. Safer Communities	NI 33 Arson incidents	<b>West</b>	1925 (58.8)	1033 (31.5)	994 (30.4)	Cheshire Fire & Rescue Service	Cheshire Constabulary; Cheshire Police Authority; NHS Western Cheshire; Cheshire Probation Service	Safer & Stronger Communities
		<b>West Secondary</b>	1464 (44.7)	757 (23.1)	742 (22.7)	Cheshire Fire & Rescue Service	Cheshire Constabulary; Cheshire Police Authority; NHS Western Cheshire; Cheshire Probation Service	Safer & Stronger Communities
		<b>West Primary</b>	461 (14.1)	276 (8.4)	252 (7.7)	Cheshire Fire & Rescue Service	Cheshire Constabulary; Cheshire Police Authority; NHS Western Cheshire; Cheshire Probation Service	Safer & Stronger Communities
9. Safer Communities	NI 47 People killed or seriously injured in road traffic accidents	<b>West</b>	(June 2007) 257	214	204	Cheshire Fire & Rescue Service	Cheshire Constabulary; Cheshire Police Authority; NHS Western Cheshire; Highways Agency; Cheshire West and Chester Council; Countess of Chester Hospital; Mid Cheshire Hospitals NHS Foundation Trust	Safer & Stronger Communities

Priority	National Indicator	Area	Baseline	LAA Improvement Target		Lead Partner	Contributory Partner	Thematic Partnership
				2009/10	2010/11			
10. Children and Young People	NI 56 Obesity in primary school age children in Year 6	<b>NHS Western Cheshire</b>	(2007) 17.50%	17.20%	17.00%	NHS Western Cheshire	Cheshire West and Chester Council; Countess of Chester Hospital	Children & Young People
11. Children and Young People	NI 110 Young people's participation in positive activities	<b>West</b>	(2008/09) 70.2%	75.0%	81.0%	Connexions (Cheshire West and Chester Council)	Cheshire Constabulary; Cheshire Police Authority; Cheshire Youth Offending Team; NHS Western Cheshire; Cheshire Fire & Rescue Service	Children & Young People
12. Children and Young People	NI 111 First time entrants to the Youth Justice System aged 10-17	<b>West</b>	(2007/08) 557 =1671 per100,000	529 = 1588 per100,000	523 =1570 per100,000	Cheshire Youth Offending Team	Cheshire Constabulary; Cheshire Police Authority; NHS Western Cheshire; Cheshire Probation Service; Cheshire Fire & Rescue Service; Cheshire West and Chester Council	Children & Young People
13. Children and Young People	NI 112 Under 18 conception rate	<b>West</b>	(1998) 220 = 38.8 per 1000  (2006) 187= (-15%)	163 = 27.0 per 1000  163 = (-26%)	110 = 19.4 per 1000  110 = (-50%)	Cheshire West and Chester Council	NHS Western Cheshire; Cheshire Fire & Rescue Service; Countess of Chester Hospital; Mid Cheshire Hospitals NHS Foundation Trust	Children & Young People

Priority	National Indicator	Area	Baseline	LAA Improvement Target		Lead Partner	Contributory Partner	Thematic Partnership
				2009/10	2010/11			
14. Children and Young People	NI 115 Substance misuse by young people	<b>West</b>	(2008/09) 12.2%	10.0%	7.8%	Cheshire West and Chester Council	Cheshire Youth Offending Team; NHS Western Cheshire; Cheshire Fire & Rescue Service	Children & Young People
15. Children and Young People	NI 117 16 to 18 olds who are not in education, employment and training (NEET)	<b>West</b>	(2007) 4.2%	4.0%	3.9%	Connexions (Cheshire West and Chester Council)	Cheshire Youth Offending Team; NHS Western Cheshire; Cheshire Probation Service; Cheshire Fire & Rescue Service	Children & Young People
16. Adult Health and Wellbeing	NI 120 All-age all cause mortality rate	<b>NHS Western Cheshire</b>	(2005) Male 666	618	597	NHS Western Cheshire	Cheshire Constabulary; Cheshire Police Authority; Cheshire Fire & Rescue Service; Countess of Chester Hospital; Mid Cheshire Hospitals NHS Foundation Trust	Health & Well-being
		<b>NHS Western Cheshire</b>	(2005) Female 511	450	437	NHS Western Cheshire	Cheshire Constabulary; Cheshire Police Authority; Cheshire Fire & Rescue Service; Countess of Chester Hospital; Mid Cheshire Hospitals NHS Foundation Trust	Health & Well-being

Priority	National Indicator	Area	Baseline	LAA Improvement Target		Lead Partner	Contributory Partner	Thematic Partnership
				2009/10	2010/11			
17. Adult Health and Wellbeing	NI 121 Mortality rate from all circulatory diseases at ages under 75	<b>NHS Western Cheshire</b>	(2005) 73.81	57.91	54.19	NHS Western Cheshire	Cheshire Fire & Rescue Service; Countess of Chester Hospital; Mid Cheshire Hospitals NHS Foundation Trust	Health & Well-being
18. Adult Health and Wellbeing	NI 123 Stopping smoking	<b>NHS Western Cheshire</b>	790	897	819	NHS Western Cheshire	Cheshire Fire & Rescue Service; Countess of Chester Hospital; Mid Cheshire Hospitals NHS Foundation Trust	Health & Well-being
		<b>NHS Western Cheshire</b>	Number of 4-week smoking quitters who attended NHS Stop Smoking Services	1,766	1,623	NHS Western Cheshire	Cheshire Fire & Rescue Service; Countess of Chester Hospital	Health & Well-being
		<b>NHS Western Cheshire</b>	Population aged 16 and over	196,900	198,200	NHS Western Cheshire	Cheshire Fire & Rescue Service	Health & Well-being
19. Adult Health and Wellbeing	NI 125 Achieving independence for older people through rehabilitation/intermediate care	<b>West</b>	(2008/09) 73.00%	74.00%	75.00%	? NHS Western Cheshire; Cheshire West and Chester Council	NHS Western Cheshire; Cheshire Fire & Rescue Service; Countess of Chester Hospital; Mid Cheshire Hospitals NHS Foundation Trust	Health & Well-being

Priority	National Indicator	Area	Baseline	LAA Improvement Target		Lead Partner	Contributory Partner	Thematic Partnership
				2009/10	2010/11			
20. Adult Health and Wellbeing	NI 130 Social Care clients receiving Self Directed Support (Direct Payments and Individual Budgets – adults all ages)	<b>West</b>	(2008/09) 7.9% or, 745	30% or 2830	60% or, 5660	Cheshire West and Chester Council	NHS Western Cheshire; Cheshire Fire & Rescue Service	Health & Well-being
21. Adult Health and Wellbeing	NI 135 Carers receiving needs assessment or review and a specific carer's service, or advice and information	<b>West</b>	(2007/08) 45.00%	48.00%	50.00%	Cheshire West and Chester Council	NHS Western Cheshire; Jobcentre Plus; Cheshire Fire & Rescue Service; Countess of Chester Hospital	Health & Well-being
22. Tackling exclusion and promoting equality	NI 141 Percentage of vulnerable people achieving independent living	<b>West</b>	70.62	72.00	73.00	Cheshire West and Chester Council	NHS Western Cheshire; Cheshire Probation Service; Cheshire Fire & Rescue Service	Health & Well-being
23. Tackling exclusion and promoting equality	NI 142 Percentage of vulnerable people who are supported to maintain independent living	<b>West</b>	97.55	98.00	98.55	Cheshire West and Chester Council	NHS Western Cheshire; Jobcentre Plus; Cheshire Probation Service; Cheshire Fire & Rescue Service	Health & Well-being

Priority	National Indicator	Area	Baseline	LAA Improvement Target		Lead Partner	Contributory Partner	Thematic Partnership
				2009/10	2010/11			
24. Tackling exclusion and promoting equality	NI 153 Working age people claiming out of work benefits in the worst performing neighbourhoods	West	(May 2007) 30.00%	0.33%	Maintain a gap of 2.6% between Cheshire West and Chester and the North West regional average	Jobcentre Plus	NHS Western Cheshire; Cheshire Fire & Rescue Service; Cheshire West and Chester Council	Business, Enterprise & Culture
25. Local Economy	NI 154 Net additional homes provided	West	848	704	674	Cheshire West and Chester Council		Environmental Sustainability
26. Tackling exclusion and promoting equality	NI 155 Number of affordable homes delivered (gross)	West	106	275	330	Cheshire West and Chester Council		Environmental Sustainability
27. Tackling exclusion and promoting equality	NI 156 Number of households living in temporary accommodation	West	133	56	49	Cheshire West and Chester Council		Health & Well-being
28. Local Economy	NI 163 Proportion of population aged 19-64 for males and 19-59 for females qualified to Level 2 or higher	West	(2006) 71.30%	(2010) 78.70%	(2011) 80.60%	Cheshire and Warrington Learning and Skills Council	NHS Western Cheshire; Cheshire Probation Service; Cheshire West and Chester Council	Business, Enterprise & Culture
29. Local Economy	NI 164 Proportion of population aged 19-64 for males and 19-59 for females qualified to Level 3 or higher	West	(2006) 54.40%	(2010) 58.70%	(2011) 59.80%	Cheshire and Warrington Learning and Skills Council	NHS Western Cheshire; Cheshire Probation Service; Cheshire West and Chester Council	Business, Enterprise & Culture

Priority	National Indicator	Area	Baseline	LAA Improvement Target		Lead Partner	Contributory Partner	Thematic Partnership
				2009/10	2010/11			
30. Local Economy	NI 168 Principal roads where maintenance should be considered	<b>West</b>	3.00%	3.00%	3.00%	Cheshire West and Chester Council	Cheshire Fire & Rescue Service	Environmental Sustainability
31. Local Economy	NI 169 Non-principal classified roads where maintenance should be considered	<b>West</b>	3.00%	3.00%	3.00%	Cheshire West and Chester Council	Cheshire Fire & Rescue Service	Environmental Sustainability
32. Local Economy	NI 171 New business registration rate	<b>West</b>	<b>109.50% (2005 to 2007 average)</b>	<b>105.0% (2009/10 milestone)</b>	<b>108.5% (2006 to 2008 average)</b>	Cheshire West and Chester Council	Cheshire Fire & Rescue Service	Business, Enterprise & Culture
33. Environmental sustainability	NI 186 Per capita reduction in CO2 emissions in the Local Authority area	<b>West</b>	10.70 tonnes per capita	9.6% (7.8% national influence, 1.77% local influence; 10.45 t per capita; 61,250 CO2 saved)	12.1% (9.36% national influence, 2.74% local influence; 10.35 t per capita; 94,500 CO2 saved)	Cheshire West and Chester Council	NHS Western Cheshire; Environment Agency; Cheshire Fire & Rescue Service; Cheshire West and Chester Council; Mid Cheshire Hospitals NHS Foundation Trust	Environmental Sustainability
34. Environmental sustainability	NI 191 Residual household waste per household	<b>West</b>	(2007/08) 761kg per household	621kg per household	612kg per household	Cheshire West and Chester Council	Environment Agency; Cheshire Fire & Rescue Service	Environmental Sustainability